Information Sheet

Commercial Inflatables (including White Water Rafting)

This document contains information regarding which laws apply to unpowered inflatables used for commercial operations in WA. Changes to their treatment have been implemented following changes to the Commonwealth Parliament passing new laws to regulate commercial vessels in 2013.

Inflatables owned by schools should instead refer to the School Vessel Treatment Fact Sheet, and are not subject to the treatment described below.

1 Vessel Treatment


The National Law has replaced state and territory laws that regulate commercial vessels and their crew. Unpowered inflatable rafts are not captured under the National Law, even if used for commercial purposes (i.e. hire, or in connection with a commercial or business transaction), so remain subject to WA law.

1.2. Western Australian Marine Act 1982 (WAMA)

Consistent with the decision at national level, and given their low-risk status, WA has also decided to allow commercial inflatables to operate subject to recreational treatment, subject to some conditions. A legal instrument has been created to exempt inflatables from commercial requirements of the WAMA.

Owners of inflatables used for commercial purposes can only take advantage of this exemption if the following conditions are met, some of which reflect the risks involved with the use of inflatables in white water rafting activities:

- craft must comply with all laws applicable to recreational vessels, including safety equipment requirements under the WAMA and the Navigable Waters Regulations 1958;
- craft are operated in accordance with a safety management plan (we recommend this be based on Part F2 (Leisure Craft) of the National Standard for Commercial Vessels (see 2 below);
- craft are only operated between sunrise and sunset;
- if hired without an guide on board, the owner must ensure each hirer is issued clear instructions on the correct and safe operation and navigation of the vessel, use of safety equipment, and limit on the time of operation;
- and additionally, if operating on white water, each person on board must wear:
  - a lifejacket Level 100, 50 or 50S that is appropriate in terms of buoyancy and size to the body mass of every such person;
  - a helmet.

Inflatables used solely for recreational purposes are not subject to these additional conditions.
2 Safety Management Plan (SMP) Requirements

Inflatable craft must be operated in accordance with a SMP that ensures their safe operation. Operators should write a SMP that is suitable for their unique operations and risks. Key elements of a SMP are:

- a hazard identification and risk assessment of the activity to be conducted by the provider;
- an assessment of hazards to navigation in the operating area and strategies to manage those hazards;
- an assessment of the abilities and level of medical fitness required by a participant to undertake the activity;
- an assessment of the required competency of the guide including experience and appropriate qualifications;
- a description of the plans in place to deal with accidents and emergencies, including administering first aid and evacuation of persons requiring medical treatment;
- the content of information to be provided to participants, including an explanation of any hazards, risk of injury, and demonstration of use of safety equipment;
- a description of the procedures established for the inspection, maintenance and potential withdrawal from service of defective craft;
- a feedback system for capturing and storing information for at least 12 months about hirers and guides as well as incidents and addressing safety issues as they arise; and
- A description and justification of the type of safety equipment provided on the vessel, taking account of its suitability for the waters where the vessel will be operating and the level of skills of the participants.

This information is based on the Operations guidance in Part F2 (Leisure Craft) of the NSCV, available on the AMSA website (under ‘standards and tools’). Operators should consult this material for more detailed information on the above requirements.

While safety management plans are not required to be submitted for review to the Department of Transport, they are a legal requirement of the use of these craft as described above.

3 The Regulations

The Navigable Waters Regulations 1958 regulate the operation of sit on top kayaks. This includes safety equipment, safe navigation and conduct and registration of craft fitted for a motor. Minimum legal safety equipment requirements are different depending on a craft’s distance from shore. More information can be found on the Transport recreational boating website.

4 Additional Guidance

The Western Australian Adventure Activity Standards identifies common safe practice for group outdoor kayaking (including inflatables). This document is for informational purposes only and can be found on the Outdoors WA website.